



To: Emergency Managers
From: Martha Braddock
Policy Advisor
International Association of Emergency Managers
Subject: House Appropriations Committee Action on FY 2010
Budget for DHS
Date: June 17, 2009

On Friday June 12, the Full House Appropriations Committee marked up and ordered reported the draft bill making appropriations for the Department of Homeland Security for FY 2010. The Committee made no changes from the Subcommittee markup on our key issues.

The bill was reported to the House Floor on June 16. The bill is now numbered H.R.2892; the Committee report is House Report 111-157. The bill, the report, and this memo are posted on our website at www.IAEM.com. At time of writing, the bill was expected to be considered on the House Floor before the July 4th recess and potentially on June 19.

Focus of Memo

Since the Committee report is 229 pages and the bill is 94 pages, this memo is not all inclusive. I have included a lot of detail since some of our members have different interests, but I anticipate most will skip to their particular area(s) of interest.

This memo focuses on FEMA details since the FEMA programs are of the most interest to many of our members. A limited amount of information is included on Department-wide programs or other directorates. However, as mentioned above, the complete report and bill text are available at www.IAEM.com.

Key Highlights

Emergency Management Performance Grants

- \$330,000,000—an increase of \$15,000,000 over the request.
- Retained as a separate account. Did not agree to transfer to State and Local Programs account as President's budget requested.
- Report language follows:
 - EMPG is the one true source of funding for emergency managers that is focused on preparing for all hazards. EMPG is the only grant program within FEMA that requires a 50/50 match at the State and local level, which is evidence of the commitment by State and local governments to make emergency management a top priority, especially while most are experiencing financial crisis. Many of the EMPG funds help pay for the

personnel to run key programs and funds for this program must remain flexible to ensure they support the full gamut of responsibilities required of emergency managers.

- The Committee directs FEMA to continue EMPG grant practices used in fiscal year 2007, including a continued emphasis on all-hazards activities and the inclusion of personnel expenses and Emergency Operations Centers as eligible uses of funding. Up to three percent may be used for program administration.

Emergency Management Institute (EMI)

- \$9,000,000—an increase of \$1,840,000 over the request.
- Report language follows:
 - EMI provides training to Federal, State, local, Tribal, public and private sector officials to strengthen emergency management core competencies. The additional funding is for emergency management course development and to increase the capacity of EMI to train additional State and local officials.

Emergency Operations Centers (EOC)

- \$40,000,000. President did not request any funds.
- Earmarked \$39,535,500 for specific EOCs. List contained in Committee report on pages 157-162. (Posted at www.IAEM.com.)
- Funding not directed by Committee is to be used for administration.
- Funding is available until expended and is provided for equipping, upgrading, and constructing EOCs pursuant to section 614 of Stafford Act.

PreDisaster Mitigation (PDM)

- \$100,000,000—\$50,000,000 less than President's request, \$10 million more than appropriated in FY 2009.
- Earmarked \$24,786,064 for specific projects. The list of projects is on pages 163-165 of Committee report. (posted at www.IAEM.com)
- The Committee notes that FEMA has \$143,000,000 in unobligated balances in its regular program and therefore reduces the request.
- Extended authorization for one year to September 30, 2010 in General Provision Section 541. Report language indicates the authorization is for the current program.
- Rejected proposal in budget to change program from base plus competitive program to a base plus risk program.
- Report language follows:

As part of the budget, FEMA requested to drastically change the distribution methodology used for awarding PDM grants. However, the Agency was unable to adequately articulate to the Committee the ramifications or benefits of their new approach and signaled that the proposal was still being developed. Due to this lack of forethought, as well as pending legislation that is vastly different from FEMA's new approach, the Committee will not approve the proposed change. Instead, the Committee directs FEMA to continue this program as it operated last

fiscal year. The Committee includes bill language extending the authorization of the PDM Grant Program for one year to continue the current program. Up to three percent may be used for program administration.

- Bill language in General Provisions Section 540 changes some recipients for FY 2008 PDM grants in MA, SC, and CA.

Principal Federal Official (PFO)

- Bill language in Sec. 523 of General Provisions prohibits the use of funds from this or any previous appropriations acts to be used to fund any position designated as a Principal Federal Official for any Stafford Act declared disasters or emergencies.
- Report language states that the prohibition applies to any PFO, successors to that position, and any similar position created by the Department. Committee is concerned that the Department has not defined a clear role for a PFO and that the position conflicts with the Federal Coordinating Official's (FCO) role during Presidentially-declared disasters and emergencies. States and emergency management organizations have also expressed concern that use of both and FCO and a PFO leads to confusion in the field following disasters and undermines FEMA's emergency management role. The Committee understands there may be instances in which FEMA should not be the lead agency in charge of response, such as pandemic outbreak or an Olympic event, and limits the prohibition to Presidentially-declared disasters or emergencies that require Stafford Act assistance. The Department must work with all homeland security partners to achieve common understanding regarding incident management.

Metropolitan Medical Response System

- \$40,000,000--same as request.
- Rejected proposal to change structure of program to only focus on medical surge capacity. Instead, DHS should work with Department of Health and Human Services Asst. Secretary for Preparedness and Response to develop medical surge guidelines for communities.
- Indicates the funding enables local jurisdictions to prepare for and respond to all-hazards mass casualty incidents, including terrorism, epidemic disease outbreaks, natural disasters, and large-scale hazardous materials incidents.

Transparency

- **Report language directs FEMA to put all policies, including grant guidance that contains policy changes, online for five days prior to implementation.** FEMA shall give the public a forum in which to comment and present all new policies or policy changes to the National Advisory Council (NAC) prior to approval.
- Committee expresses concern that FEMA utilizes grant guidance and policies instead of the regulations process to alter the policies of major programs. That results in no public input even though most changes affect State and local partners. Gives examples that no regulations have ever been issued to guide the

Predisaster Mitigation Grant Program and the Agency's annual grant guidance changes eligibility guidelines every year and that the National Disaster Housing Plan for hurricane season recently published indicated that it could be changed every year without public input.

Urban Search and Rescue Response System

- Bill language includes \$32,500,000 for US & R., \$4,500,000 above the request.
- Committee report language expresses concern with readiness level and indicates FEMA estimated in 2006 that each team would require \$1, 662,200 to operate, but 28 teams received average of \$1,022,474.
- Congressionally directed report on feasibility of adding an additional team along with geographical preference and associated costs has not been received. Directs FEMA to submit this report immediately.

Funding for Grant Administration

- Allows up to 3 percent of State and Local Program dollars to be transferred to FEMA's Management and Administration account for administering grants and training programs, instead of the direct appropriation of \$175 million that was requested.

Measuring the Impact of Grants

- FY 2009 Committee provided \$5,000,000 to accelerate effort at FEMA to develop tools to measure achievement and effectiveness of certain grant programs.
- Department developing system called Cost to Capability (C2C) aimed at measuring the impact of grants on State and local capabilities.
- GAO told Committee that C2C as currently designed, would not directly measure preparedness. Revelation gives Committee grave concerns and directs FEMA to brief the Committee on how it plans to achieve the FY 2009 mandate to develop tools that measure achievement and effectiveness of certain grant programs within one month after enactment. GAO to continue to monitor development of any DHS system to measure effectiveness of grant programs and report regularly to the Committee.

Flood Map Modernization \$220 million—same as request.

State Homeland Security Program \$950 million—same as request

Urban Area Security Initiative \$887 million—same as request

Emergency Food and Shelter \$200 million—\$100 million more than request.

Firefighter Assistance Grants

- Retained as a separate account.
- Fire Grant program-- \$380 million—\$210 million more than request, but \$185. million less than FY 2009.
- SAFER Act Grants--\$420 million—funded at the requested level.

Additional Details

FEDERAL EMERGENCY MANAGEMENT AGENCY

State and Local Programs \$2,829,000,000

- Denied Administration request to include Emergency Management Performance Grants and Firefighter Assistance Grants in this account. Both are retained as separate accounts.
- Allows transfer of up to 3% of State and Local program dollars to Management and Administration account for costs associated with administering grants and training programs. Did not agree to direct appropriations of \$175,000,000.
- Bill language mandates time-frames for application process for certain grants.
- Report language indicates what should constitute “a local unit of government”.
- Requires FEMA to brief Committee 5 days prior to announcement of grant awards, including explanation of risk analysis, process for determining effectiveness, process or formula used for selecting grantees and any changes to methodologies.
- Legislative language is included on time-frames for certain grants. I have indicated this by use of * or ** as indicated below.
 - Time frames for grant programs indicated by *
Applications shall be made available to eligible applicants not later than 25 days after the date of enactment of this Act, eligible applicants shall submit applications not later than 90 days after the grant announcement, and FEMA shall act within 90 days after receipt of an application.
 - Time frames for grant programs indicated by **
Applications shall be made available to eligible applicants not later than 30 days after the date of enactment of this Act, eligible applicants shall submit applications within 45 days after the grant announcement, and FEMA shall act not later than 60 days after receipt of an application.
- \$950,000,000 State Homeland Security Grant Program (SHSGP)*
 - 25% must be directed to law enforcement terrorism prevention activities
 - \$60,000,000 must be used for Operation Stonegarden. All awards to be made on a competitive basis to tribal governments and local units of government including town, cities, and counties along the borders of US. Includes list of eligible (but not limited to) costs. Directs only Customs and Border Protection and FEMA to make award decisions. No administrative costs to be deducted from awards by the States.

- Each state and Puerto Rico are to pass on no less than 80% of grant funding to local units of government within 45 days of receiving the funds..
 - Installation of communications towers is not considered construction of a building or other physical facility.
 - Indicates previous guidance was in conflict with 9/11 Act because it set a limit on paying salaries and expenses of intelligence analysts.
- \$887,000,000 for Urban Area Security Initiative (UASI) * (\$837,500,000 in FY 09)
 - 25% must be directed to law enforcement terrorism prevention activities.
 - \$15,000,000 of this for grants to organizations determined by the Secretary of Homeland Security to be at high risk of a terrorist attack.
 - The installation of communications towers is not considered construction of a building or other physical facility.
 - \$40,000,000 for Metropolitan Medical Response System.*
 - \$15,000,000 for Citizens Corps.*
 - \$250,000,000 for Public Transportation Security Assistance and Railroad Security Assistance ** (American Recovery and Reinvestment Act (AARA) included \$150,000,000). Assistance is to be provided directly to public transportation agencies. Directs FEMA to allow transit agencies to permit States to act as sub-grantees to better facilitate regional planning and programs. 90% of funds appropriated in FY 2006 have not been drawn down. FEMA and TSA to report on progress.
 - \$250,000,000 for Port Security Grants Program (PSGP).** (Note: AARA included \$150,000,000 for Port Security Grants.) Bill language waives the cost share.
 - \$12,000,000 for Over-the Road Bus Security Assistance.** Request was zero.
 - \$50,000,000 for Buffer Zone Protection Grants. Committee is concerned that grants have done little to eliminate vulnerabilities among critical infrastructure and have provided funding to localities for basic security costs. Directs FEMA (the NPPD) to provide expenditure plan prior to award of grants that includes focusing on eliminating vulnerabilities at high risk assets.
 - \$50,000,000 for Real ID.
 - \$50,000,000 for Interoperable Emergency Communications Grants Program (IECCP) **. FEMA is to work with Office of Emergency Communications to develop program guidance. Committee agrees with FEMA's priority on leadership and governance, common planning and operation protocols, and skills and capabilities; however, Committee believes that States and localities should have flexibility to purchase equipment if they have made progress or have separate funding sources to address FEMA's priority areas. Directs FEMA to allow States and local governments to purchase equipment pursuant to requirements in the 9/11 Act.
 - \$40,000,000 for Emergency Operations Centers. Funding is for equipping, upgrading and constructing. Report contains a list of designated Emergency Operations Center projects. Manager's amendment in Full Committee changed earmark for City of Boerne, TX from \$350,000 to \$250,000.
 - Note: Regional Catastrophic Preparedness Grants Program is not funded.
 - \$235,000,000 for National Programs. \$25,000,000 above request. (Training, Measurement and Exercise Programs)
 - \$132,000,000 for the National Domestic Preparedness Consortium (NDPC)

- \$23,000,000 for the Energetic Materials Research and Testing Center (EMRTC), New Mexico Institute of Mining and Technology (New Mexico Tech), Socorro, NM.
- \$23,000,000 for the National Center for Bio-Medical Research and Training (NCBRT) Louisiana State University (LSU), Baton Rouge, LA.
- \$23,000,000 for the National Emergency Response and Rescue Training Center at Texas A&M University, College Station, TX.
- \$23,000,000 for National Exercise, Test and Training Center at Nevada Test Site.
- \$40,000,000 for Center for Domestic Preparedness (CDP). Because the 9/11 Act recognizes CDP as a member of the National Domestic Preparedness Consortium, the Committee has reduced the funding for the Center to make it more in line with funding levels elsewhere in the program. Bill language is included regarding reimbursement for training for response providers from Federal Government, foreign governments, and private entities.
- \$40,000,000 for the National Exercise Program. Committee directs FEMA to provide report requested in FY 2009 on incident management lapses during Top Officials 4 exercise.
- \$13,000,000 for the Technical Assistance Program.
- \$31,000,000 for the Continuing Training Grants Program. \$8,000,000 above request. Committee recommends full funding for graduate-level homeland security education programs currently supported by the Department. The Department is directed to maintain its strong support for these proven curricula, and to continue to leverage them where appropriate as the Department meets the growing need for education within its own ranks and by States and localities around the nation.
- \$16,000,000 for the Evaluations and National Assessment Program.
- \$3,000,000 for the Rural Domestic Preparedness Consortium. Funds are to provide and deliver training to rural first responders consistent with the National Preparedness Goal.

Additional language

- Trucking Industry Security Grants. Of \$8,000,000 appropriated in FY 2009, only \$2,200,000 awarded due to lack of worthy applications. Committee rescinds the balance. Will revisit needs of program after 3 year education and training program supported by FY 2008 funds.
- Emergency Medical Services. Supports efforts to complete capability assessments but concerned current funding levels may be insufficient. Directs FEMA in conjunction with Office of Health Affairs to report regarding the current state of disaster preparedness capabilities of EMS providers six months after enactment. Directs FEMA to include language in grants guidance requiring States to include EMS providers in their Statewide Homeland Security Plans as well as UASI plans. FEMA to make States aware the EMS personal protection equipment is allowable expenses under State and UASI grant programs. If a state provides no funding to EMS providers, State should justify lack of funding by demonstrating that related capabilities have been met or by identifying other pressing priorities.

- Disaster Communications. Directs FEMA, Office of Emergency Communications, and SAFECOM to report in 90 days of enactment on efforts to provide technical assistance to States and localities to incorporate resilient communications into their emergency response planning and training. Report to include a description of completed and planned tests and evaluations of resilient communications systems currently available for purchase or lease by States and localities and data on percentage of Public Safety Interoperable Communications grant funding allocated by States and localities for resilient communications.

Firefighter Assistance Grants

- Total of \$800,000,000; includes \$380,000,000 for Assistance to Firefighter Grants program, \$210,000,000 above request and \$420,000,000 Staffing for Adequate Fire and Emergency Response (SAFER) program.
- Pending supplemental bill includes language allowing waiver of certain restrictions for SAFER and allows grants to be used for hiring, rehiring, and retaining firefighters for FY 2009 or 2010. AARA waived cost share requirements for FY 2009 and 2010.
- Directs FEMA to continue granting funds directly to local fire departments and include the U.S. Fire Administration during grant decision process.
- Directs FEMA to maintain an all hazards focus and prohibits limiting the list of eligible activities, including those related to wellness.
- Retained as a separate account.
- Continues requirement for FEMA to peer-review applications that meet criteria established by FEMA and Fire Service.
- 5% allowed for administration.

Emergency Management Performance Grants

- \$330,000,000—\$15,000,000 more than request.
- See language in Highlights.

Radiological Emergency Preparedness Program (REPP)

- Paid with fees. Estimated that fees collected will exceed expenditures by \$265,000.

United States Fire Administration

- \$45,588,000—same as request.
 - \$1,419,000 to continue implementation of the National Fire Incident Reporting System
 - \$9,304,000 for National Fire Academy, as requested. Committee expects the overdue facilities plan to be submitted immediately.

Disaster Relief

- \$2,000,000,000—same as requested.
- Allows \$90,000,000 to be transferred to Management and Administration, but requires an expenditure plan prior to transfer.
- Allows \$16,000,000 to be transferred to Inspector General.

- FEMA spends approximately \$300,000,000 annually on disaster readiness and support costs from the DRF. FEMA to submit an expenditure plan detailing use of funds 60 days after enactment and quarterly reports.
- Directs FEMA to notify Committee before transferring funds to US Agency for International Development. Directed to notify Committee prior to closing or moving logistics distribution centers.
- Directs FEMA to continue monthly reports on allocations, obligations, and undistributed amounts related to disasters.
- Bill language requires FEMA, beginning July 1, 2009, to report monthly on number of individuals and households in need of Federal disaster assistance as result of FEMA -1841-DR in Kentucky but denied assistance due to failure to meet flood insurance requirements. Report is to include reasons and circumstances of each denial.
- Committee is concerned about costs of establishing multiple Joint Field Offices after disasters. Directs FEMA to report in 90 days after enactment on whether cost efficiencies can be achieved by collocating JFO offices for disasters, especially those that affect multiple States in the same region.
- Economic Hardship and Disaster Recovery.
 - Committee is concerned that states and localities already suffering from economic crisis are unable to adequately recover when hit by a natural disaster.
 - Notes FEMA can recommend a cost share adjustment to assist States, localities, and certain private non profits that incur extraordinary expenses, but is unclear how often FEMA takes state's economic hardship into consideration.
 - FEMA to report within 3 months of enactment on how economic factors contribute to cost-share decisions and on how the agency plans to deal with cost-share adjustments during the recession.
- Sec. 534 of General Provisions bill language continues a provision that requires a report summarizing damage assessment information used to determine whether to declare a major disaster. Must also be posted on website
- Remaining Challenges in Post-Disaster Housing.
 - Report includes discussion of Committee's concern with post-disaster housing situation in Gulf Coast.
 - Committee directs FEMA to formalize agreement with HUD, outlining roles and responsibilities of both agencies following a disaster, and clearly delineating when and how HUD should take the lead role in the Federal housing response.
 - FEMA is directed to report on the resources and legislative authority needed for HUD to take a formal role in disaster housing.
 - Committee expects that FEMA would continue to support disaster costs under an agreement between HUD and FEMA, as it does for the Disaster Housing Assistance Program in the Gulf Coast.
 - Committee remains concerned about FEMA trailers that have high levels of formaldehyde emissions and directs FEMA to work with multiple technologies and building solutions during this phase.

- Children and Disasters
 - Directs FEMA to expedite discussions with Ottawa, Illinois regarding Central Elementary School which flooded in September 2008 to come to resolution. School has been condemned until asbestos issues are addressed. FEMA should prioritize its disaster work to ensure decisions on critical facilities are made in a time-frame least harmful, especially when children and other vulnerable populations are involved. FEMA and community should consider moving school from the floodplain.
- Evaluating FEMA's readiness
 - Directs GAO to conduct red team exercises during the hurricane season and report on its findings. GAO shall evaluate how well the agency provides disaster assistance to survivors and, if possible, to States and localities.

Flood Map Modernization

- \$220,000,000, same as request and as provided in FY 2009.
- Directs that no less than 20% of funds be provided for map updates and maintenance conducted by Cooperating Technical Partners that provide at least 25% cash match and have strong record of working effectively with FEMA on floodplain mapping activities.
- Requires status report with FY 2011 budget request on progress towards five year Risk Mapping, Assessment, and Planning strategy.
- Directs FEMA to develop a National Digital Elevation Acquisition and Utilization Plan for purposes of supporting floodplain map updates. FEMA to collaborate the USGS, NOAA, and NASA and States with experience in acquiring and incorporating high resolution elevation data. FEMA to submit plan within six months of enactment.
- Encourages FEMA to prioritize as criteria the number of stream and coastal miles within the State and the participation of State in leveraging non-federal contributions when allocating map modernization funds.

National Flood Insurance Fund

- \$70,000,000 for flood mitigation actions for severe repetitive loss properties under Sec. 1361A National Flood Mitigation Fund. (\$80,000,000 in FY 2009).
- \$10,000,000 for repetitive insurance claims properties under section 1323 of National Flood Insurance Act (Same as FY 2009).
- \$40,000,000 for Flood Mitigation Assistance under section.
- 330 FTEs are funded from flood insurance policy fees but Committee is concerned FEMA may have overestimated amount to be collected. Bill language will allow funds for floodplain management and flood mapping to be used but notice must be given to Committees.
- Encourages FEMA to give ample consideration to population growth when determining Community Assistance Program grant awards to States.

National PreDisaster Mitigation Fund

- \$100,000,000—\$50,000,000 below request and \$10,000,000 above FY 2009.

- Does not approve proposed program change. Details are in Highlights at beginning of memo.
- Earmarks projects. List included in report. Manager's amendment in full Committee increased earmark for City of New Braunfels, TX from \$400,000 to \$500,000.
- Section 540 of General Provisions bill language changes some PDM earmarked recipients in SC, MA, and CA from FY 2008. (PL 110-161) as follows: For listing of Adjutant General's Office of Emergency Preparedness of SC, deletes Santee and \$1,500,000 and inserts town of Branchville SC for \$1,500,000 for projects. Deletes Dalton Fire District in MA and \$750,000 and inserts Franklin Regional Council of Governments, MA for \$250,000, town of Lanesborough, MA for \$175,000, and University of Massachusetts, MA for \$175,000. Deletes Public Works Department of City of Santa Cruz, CA and inserts Monterey County Water Resources Agency, CA.

Emergency Food and Shelter

- \$200,000,000, \$100,000,000 above request and same as FY 2009.
- 3.5% may be used for administrative costs.

Management and Administration

- \$844,500,000—\$7,700,000 below the request and \$7,063,000 above FY 2009.
- Allows \$90,080,000 to be transferred from Disaster Relief Fund. (\$50,000,000 was requested.). Not available until Committee received an expenditure plan.
- \$35,000,000 is to resolve employee pay shortfalls resulting from lax hiring and budgeting guidelines at FEMA. Committee is perplexed that FEMA could hire employees at rates above what budget would support. Directs IG to investigate hiring practices of FEMA pertaining to this issue and report within 3 months of enactment. IG should evaluate whether \$35,000,000 will rectify pay deficiencies.
 - \$32,500,000 for Urban Search and Rescue.
 - \$6,995,000 for Office of National Capital Region Coordination. Report language indicates support for credentialing program.
 - \$36,300,000 for Mt. Weather facility. \$13,600,000 below the request. Denial is result of FEMA's reluctance to develop and submit a comprehensive ten-year capital improvement plan. Additional funding will not be provided until plan developed. Given strategic importance of facility and the \$125,102,000 provided for improvements since 2007, Committee believes there is no excuse for insufficient planning and such poor compliance with Congressional oversight.
 - \$9,000,000 for Emergency Management Institute. Details in highlights.
 - Additional \$300,000 for International Affairs office to establish an exchange program with partner countries.
 - \$10,000,000 increase for its storage tank remediation.
 - Denies request for \$7,900,000 for data center migration. IG identified problems and FEMA does not have a plan.
 - Bill language continues requiring FEMA to submit FY 2011 budget request by office.
 - Report on efforts to coordinate with Limited English Proficiency populations to address their needs following a disaster has not been received. Committee directs

- FEMA to consider utilizing the national Virtual Translation Center and is to report in six months.
- \$16, 800,000 for Integrated Public Alert and Warning System. Directs FEMA to work with states and urban areas to ensure that alert systems are in place in high risk areas such as New York.
 - Enhancing Incident Management. Provides additional \$9,000,000 to support and enhance ongoing efforts to include mutual aid, simulated and virtual emergency operations support, information systems development, technology integration, training on best-practices and standardization guidelines, as well as test and evaluation of first responder tools. Report comments that National Incident Management System is the backbone of effective emergency management and directs FEMA to ensure that all communities are educated and trained on the system. Committee manager's amendment added language urging FEMA to examine existing NIMS resources as part of their ongoing efforts with Science and Technology to improve and standardize multi-jurisdictional emergency operations centers.
 - Committee recognizes ongoing security officer terrorism awareness training programs.

Department of Homeland Security

Provides \$42,625,000,000, \$204,693,000 below the request and \$2,636,500,000 above FY 2009. Includes \$406,328,000 in program terminations.

Departmental Management and Operations Account (selected items)

Analysis and Operations

- Provides \$327,373,000, which is \$11,789,000 less than the request and \$18,183,000 more than FY 2009.
- For Office of Intelligence and Analysis
 - Provides funding to expand support to all existing State and Local fusion Centers, notes failure of Office of Intelligence and Analysis to submit the required quarterly reports, and requires a national review of fusion center distribution, evaluating the potential for overlapping roles and jurisdictions.
- For the Directorate of Operations Coordination.
 - Does not fund requested increase for additional personnel since Directorate has not been able to hire staff projected in 2009 plan
 - Supports transfer of DHS Continuity of Operations (COOP) activities from Office of Administration.
 - Committee strongly believes that cross-government COOP planning should remain at FEMA and directs to Directorate of Operations Coordination to make no attempt to assume control of cross-government COOP responsibilities currently carried out at FEMA.

Office of Intergovernmental Affairs

- Supports shifting \$2,000,000 and 17 FTE from FEMA.

- Requires organizational plan within 60 days of enactment which outlines the cost savings and efficiencies the reorganization is expected to achieve.

Office of the Federal Coordinator for Gulf Coast Rebuilding (OFCGCR)

- Provides \$2,000,000, same as request and \$100,000 more than FY 2009.
- Includes language on Charity Hospital in Louisiana which has been closed since Katrina. FEMA Region VI recently denied State's latest appeal on level of reimbursement. Committee believes appeals process or arbitration should be utilized. OFCGCR is to work with FEMA, HHS, and state of Louisiana to identify and pursue the path forward to bring Charity hospital back on-line.

Working Capital Fund (WFC)

- Directs a separate appropriations justification for the WFC.
- Does not support taxing departmental organizations for cross-cutting initiatives outside the WCF.

NATIONAL PROTECTION AND PROGRAMS DIRECTORATE (NPPD)

Management and Administration

- \$44,577,000 –same as request.

Infrastructure Protection and Information Security

- \$883, 346,000, a decrease of \$34,820,000 from request.
- Withholds \$150,000,000 from obligation for .National Cyber Security Initiative program and withholds \$25,000,000 for Next Generation Networks until Dept. submits and Committee approves expenditure plan that describes strategic context, specific milestones and goals, and funds to achieve. Also includes several earmarks.
- \$45,060,000 for Office of Emergency Communications

OFFICE OF HEALTH AFFAIRS (OHA)

- Serves as principal medical and health authority for DHS
- \$128,400,000—\$9,600,000 below amount requested and \$28,791,000 below amount in FY 2009.
 - \$30,411,000 for Salaries and expenses
 - \$79,413,000 for Bio Watch for biosurveillance, BioWatch, medical readiness planning, chemical response and other activities.
 - Report contains detailed concerns on OHA. Committee is losing patience and is directing that OHA transfer all activities related to Generation 3 testing to Science and Technology Directorate. Spending plan due after FY 2009 appropriation is still not received and leads to conclusion that OHA is directionless in its management of BioWatch.
 - Committee understands that State and local governments are allowed to purchase chemical and biological sensors as part of certain DHS grant programs. Committee is concerned that these systems are not fully

validated and will be unable to detect deadly pathogens. Directs OHA to work with FEMA's Grants Directorate to validate systems prior to FEMA's approval of such equipment requests.

- \$2,976,000 for planning and coordination activities, \$500,000 above request. Committee supports OHA's role in planning for pandemic flu and provides the increase in support of those activities.

Senate Actions on FY 2010 Appropriations for Department of Homeland Security

- Appropriations Subcommittee on Homeland Security Markup –June 17, 2009
- Appropriations Full Committee Markup—June 18, 2009
- Senate Floor Action—anticipated week of June 22.

We will update the information on the website as new information is available.

IAEM-USA is our nation's largest association of emergency management professionals, with more than 4,000 members including emergency managers at the state and local government levels, tribal nations, the military, colleges and universities, private business and the nonprofit sector. Most of our members are city and county emergency managers who perform the crucial function of coordinating and integrating the efforts at the local level to prepare for, mitigate the effects of, respond to, and recover from all types of disasters including terrorist attacks. Our membership includes emergency managers from large urban areas as well as rural areas.

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Mark your calendar:

October 31-November 5, 2009 - IAEM Annual Conference & EMEX Exhibit, Orlando, FL, USA (Rosen Centre Hotel and Orange County Convention Center)

October 30-November 4, 2010 - IAEM Annual Conference & EMEX Exhibit, San Antonio, TX, USA (Hilton Palacio del Rio and Henry B. Gonzalez Convention Center)