



Memorandum to Emergency Managers

From: Martha Braddock

Policy Advisor

International Association of Emergency Managers

Subject: Budget Memo 1

**Highlights of President's Budget Request for FY 2011 for the Federal
Emergency Management Agency**

Date: February 1, 2010, amended February 2, 2010*

The President's Budget request for FY 2011 was released at 10 am this morning. The information below is based on the budget documents provided by the Office of Management and Budget, particularly the *Budget Appendix* and some clarifying discussion. I will be providing additional information after a thorough review of the Congressional justification and further discussions with FEMA.

The FY 2011 documents have been posted on the IAEM website at <http://www.iaem.com>. (Or you may go directly to IAEM Government Affairs at <http://www.iaem.com/committees/governmentaffairs>.)

SOME KEY HIGHLIGHTS:

Emergency Management Performance Grants (FEMA)

- \$345 million. (\$5 million more than FY 2010 appropriated amount). Was not retained as a separate account; was included in State and Local Programs account. (IAEM supports retaining EMPG as a separate account.)

Emergency Management Institute

- \$7.1 million, a reduction from the \$9 million appropriated in FY 2010.
- (IAEM has strongly supporting increasing the funding for EMI)

Emergency Operations Center Grant Program

- Proposes to eliminate program (\$60,000,000 in FY 2010)
- Also proposed elimination in FY 2010, but Congress restored it.
- Reasons for elimination given in *Terminations, Reductions, and Savings* document.
 - 78% of funds were Congressional earmarks and were not allocated by merit-based criteria
 - Administration supports a risk based approach to homeland security grant awards.

○ * February 2 amendment added \$500,000 to Center for Domestic Preparedness for a total of \$62,500,000 on page 3 of memo.

- In FY 2009 construction and renovation was approved as allowable expense under EMPG, where potential grantees prioritize expenditures against other emergency management initiatives.

PreDisaster Mitigation Program (FEMA)

- \$100,000,000, but unusual language regarding Department of Housing and Urban Development.

Principal Federal Official

- Deletes Old Section 522 of the General Provisions in the FY 2010 Appropriations Act which prohibited funds to be used to fund any position designated as a Principal Federal official for a Stafford Act declared disaster or emergency unless certain conditions were met by the Secretary.
- IAEM supports including language prohibiting the appointment of a Principal Federal Official in the FY 2011 bill.

Metropolitan Medical Response System, Citizens Corps, Interoperable Emergency Communications, Drivers License Security Grant Programs

- No designated funding in the budget. To be allowable under SHSGP.

Other Highlights

FEDERAL EMERGENCY, MANAGEMENT AGENCY

State and Local Programs **\$4,000,590,000** (FY 2009 \$3,013,200,000)

State and Regional Preparedness Programs \$2,040,000,000

- \$1,050,000,000 for the State Homeland Security Grant Program (SHSGP) (\$950,000,000 in FY 2010)
 - 25% must be directed to law enforcement terrorism prevention activities
 - \$50,000,000 must be used for Operation Stonegarden to address Southwest Border security issues
 - Initiatives and investments formerly funded through the Citizen Corps Grant Program, Driver’s License Security Grant Program, Interoperable Emergency Communications Grant Program and the Metropolitan Medical Response System are now allowable expenses under the SHSGP.
- \$345,000,000 for Emergency Management Performance Grants (details in highlights above)
- \$610,000,000 for Firefighter Assistance Grants.

- Of this \$305 million for Staffing for Adequate Fire and Emergency Response (SAFER) grants.
 - Competitive, peer-review process will give priority to applications that enhance capabilities for terrorism response and other major incidents.
 - \$35,000,000 Regional Catastrophic Preparedness Grants Program (RCPGP)
- Programs terminated: Emergency Operations Center Program; Inter-City Bus Security Grant Program.

Metropolitan Statistical Area Preparedness Program

- \$1,100,000,000 for Urban Area Security Initiative (UASI) (\$887,000,000 in FY 2010)
 - Up to \$200,000,000 is for use by those metropolitan areas in the provision of additional security involved in hosting terror-related trials.
 - Final Grant allocations will be determined by the Secretary on basis of risk and effectiveness.
 - 25% must be directed to law enforcement terrorism prevention activities.
- \$300,000,000 For Port Security Grants Program (PSGP).
 - Secretary will make final allocations on basis of risk.
- \$300,000,000 Public Transportation Security Grant Program..Incudes bus, rail and ferry systems in high risk areas.
- \$50,000,000 Buffer Zone Protection Program. Grants to provide funding to increase the preparedness capabilities of jurisdictions responsible for safety and security of communities surrounding high priority Tier 1 and Tier 2 critical infrastructure and key resource (CIKR) assets, including chemical facilities, financial institutions, nuclear and electric power plants, dams, stadiums, and other high-risk /high consequence facilities, through allowable planning and equipment acquisition.

Training, Measurement and Exercise Programs (\$210,590,000)

- \$42,000,000 National Exercise Program
- \$21,590,000 Continuing Training Grants Program. Funds competitively selected applicants to develop and deliver innovative training programs addressing high priority national homeland security training needs.
- \$114,000,000 National Domestic Preparedness Consortium (NDPC)
 - \$62,500,000 Center for Domestic Preparedness
 - \$12,875,000 for the Energetic Materials Research and Testing Center (EMRTC), New Mexico Institute of Mining and Technology (New Mexico Tech),
 - \$12,875,000 for the National Center for Bio-Medical Research and Training (NCBRT) Louisiana State University (LSU),
 - \$12,875,000 for the National Emergency Response and Rescue Training at Texas A&M University, College Station, TX.

- \$12,875,000 for the National Exercise, Test, and Training Center, Nevada Test Site.
- \$33,000,000 Technical Assistance and Evaluations and Assessments Program includes planning services, prevention, and grants management technical assistance to build state and local capability.

Management and Administration \$902,996,000

Specifically listed in legislative language are the following:

- \$12,000,000 of this for capital improvements at the Mount Weather Emergency Operations Center.
- \$28,000,000 for Urban Search and Rescue Response System (FY 2010 was \$32,500,000)
- \$ 7,049,000 for Office of National Region Coordination (FY 2010 was \$6,995,000).

United States Fire Administration \$45,930,000. (\$45,590,000 in FY 2010)

National Predisaster Mitigation Fund

- \$100,000,000
- Administrative costs not to exceed 3 percent.
- Explanatory language indicated “The Administration will expand and improve the coordination of Federal efforts to incentivize state and local government to plan for and implement pre-disaster mitigation strategies. Through a partnership with the Department of Housing and Urban Development, the goal is to support strategic local approaches to sustainable development by coupling hazard mitigation with related community development goals and activities that reduce risks while protecting life, property, and the environment.”
- Note: the language above is unusual and we will seek clarification from FEMA.

Flood Map Modernization \$194,000,000 (\$220,000,000 in FY 2010)

National Flood Insurance Fund

From the Fund for flood mitigation actions

- \$10,000,000 for repetitive insurance claims properties under section 1323 of National Flood Insurance Act
- \$40,000,000 for flood mitigation expenses under section 1366. Funds are derived from the NFIF.
- Note: No additional funding was requested for severe repetitive loss properties under Sec. 1361A. There is an unobligated balance of \$113 million. Additional funding will be requested in FY 2012.

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Emergency Food and Shelter \$100,000,000 (FY 2010 was \$200,000,000)

Disaster Relief \$1,950,000,000 (\$1,600,000,000 in FY 2010)

- Administration seeks to protect the Disaster Relief fund and prevent redirection of these funds for non-disaster purposes by proposing to employ a budget enforcement mechanism allowing an adjustment in Budget Committees section 302 allocation.

Documents available at <http://www.iaem.com> or directly to <http://www.iaem.com/committees/government> affairs

- **Memo** from Martha Braddock, Policy Advisor, February 1, 2010
- *Appendix, Budget of the United States*. DHS Section begins on page 515. FEMA on page 554. Note in this budget document all items enclosed in [] are deleted; all language in italics is new.
- **Department of Homeland Security Budget in Brief for FY 2010**
- **Department of Homeland Security Congressional Budget Justification, over 3,000 pages.**
- *Terminations, Reductions, and Savings, Budget of the United States FY 2011*