



Memorandum to Emergency Managers
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Subject: FY 2012 Budget Memo 1, as amended February 16*
Highlights of President's Budget Request for FY 2012 for the Federal Emergency Management Agency

Date: February 15, 2011

***Three language amendments are marked with *.**

The President's Budget request for FY 2012 was released February 14. The information below is based on the budget documents provided by the Office of Management and Budget, particularly the *Budget Appendix*, the Department of Homeland Security *Budget-in-Brief*, the Department of Homeland Security Congressional Budget Justification materials, and some clarifying discussions with FEMA staff.

The FY 2012 documents have been posted on the IAEM website at <http://www.iaem.com>. (Or you may go directly to IAEM Government Affairs at <http://www.iaem.com/committees/governmentaffairs>.)

Note: at the time of this writing, HR 1, the Continuing Resolution for FY 2011 which would provide funding for the remainder of FY 2011 was being considered on the House Floor. Since the FY 2011 Appropriations is not complete, the FY 2010 budget numbers as enacted are the ones referenced in the memo for comparison to the FY 2012 Request.

SOME KEY HIGHLIGHTS:

Emergency Management Performance Grants (FEMA)

- \$350 million. (\$10 million more than FY 2010 appropriated amount.) Was not retained as a separate account; was included in State and Local Programs account. IAEM supports retaining EMPG as a separate account.
- Note: the Continuing Resolution for FY 2011 which was introduced by the Chairman of the House Appropriations Committee in the House of Representatives last Friday would reduce EMPG to \$300 million

Emergency Management Institute –

- A specific number is not listed in the President's Budget or in the DHS Congressional Justification. Exact number still not clear; will provide as soon as available.*

- \$9 million was appropriated in FY 2010. IAEM has strongly supporting increasing the funding for EMI.

Emergency Operations Center Grant Program

- No funding requested. Proposes to eliminate program. (\$60,000,000 in FY 2010.)
- Reasons for elimination given in *Terminations, Reductions, and Savings* document.
 - 78% of funds in FY2009 were Congressional directed earmarks and were not allocated by merit based criteria.
 - Administration supports a risk based approach to homeland security grant awards. In FY 2009 construction and renovation was approved as allowable expense under EMPG, where potential grantees prioritize expenditures against other emergency management initiatives.

Flood Hazard Mapping and Risk Analysis (formerly named Flood Map Modernization)

- \$102,712,000. (\$220,000,000 in FY 2010)

PreDisaster Mitigation Program (FEMA)

- \$84,937,000. (\$100,000,000 in FY 2010, but much of it was for Congressionally directed earmarks.)
- Includes the following language “Through a partnership with the Department of Housing and Urban Development, the goal is to support strategic local approaches to sustainable development by coupling hazard mitigation with related community development goals and activities that reduce risks while protecting life, property, and the environment.” This language was included last year.

Other Highlights

FEDERAL EMERGENCY, MANAGEMENT AGENCY

State and Local Programs \$3,844,663,000

Requests 4.8% of State and Local Programs funding for management and administration activities.

State and Regional Preparedness Programs \$2,083,000,000

- \$1,050,000,000 for the State Homeland Security Grant Program (SHSGP) (\$950,000,000 in FY 2010). Of this, 25% must be directed to law enforcement terrorism prevention activities and \$50,000,000 must be used for Operation Stonegarden to address Southwest Border security issues.
- No specific request or guaranteed funding for Driver’s License Security Grant Program, Interoperable Emergency Communications Grant Program and the Metropolitan Medical Response System. They are now allowable expenses under the SHSGP. Also are allowable expenses under UASI.*
- \$13,000,000 for Citizens Corps Program (\$12,000,000 in FY 2010)

- \$350,000,000 for Emergency Management Performance Grants.
- \$670,000,000 for Firefighter Assistance Grants; of this amount \$250,000,000 is for assistance to firefighter grants for equipment, training, vehicles and related materials and \$420,000,000 for Staffing for Adequate Fire and Emergency Response (SAFER) grants . The SAFER grants are to rehire laid-off firefighters and retain veteran first responders – totaling 2,300 firefighter positions. The competitive, peer-review process will give priority to applications that enhance capabilities for terrorism response and other major incidents. (\$810,000,000 in FY 2010).
- No specific funding for Regional Catastrophic Preparedness Grants Program (RCPGP) but can be eligible under SHSGP or UASI. (\$35,000,000 in FY 2010)
- Programs terminated: Emergency Operations Center Program; Inter-City Bus Security Grant Program.

Metropolitan Statistical Area Preparedness Program \$1,570,000,000

- \$920,000,000 for Urban Area Security Initiative (UASI) (\$887,000,000 in FY 2010)
 - Final grant allocations will be determined by the Secretary on basis of risk and effectiveness.
 - 25% must be directed to law enforcement terrorism prevention activities
- \$300,000,000 Public Transportation Security Grant Program. Includes bus, rail and ferry systems in high risk areas. Of this, not less than \$20,000,000 for Amtrak security. (\$300,000,000 in FY 2010)
- \$300, 000,000 for Port Security Grants Program (PSGP). Secretary will make final allocations on basis of risk. (\$300,000,000 in FY 2010)
- \$50,000,000 Buffer Zone Protection Program. Grants to provide funding to increase the preparedness capabilities of jurisdictions responsible for safety and security of communities surrounding high priority Tier 1 and Tier 2 critical infrastructure and key resource (CIKR) assets, including chemical facilities, financial institutions, nuclear and electric power plants, dams, stadiums, and other high-risk /high consequence facilities, through allowable planning and equipment acquisition. (\$50,000,000 FY 2010)

Training, Measurement and Exercise Programs \$191,663,000 (\$262,500,000 in FY 2010)

- \$107,000,000 National Domestic Preparedness Consortium (NDPC)
 - \$62,500,000 Center for Domestic Preparedness
 - \$11,125,000 for the Energetic Materials Research and Testing Center (EMRTC), New Mexico Institute of Mining and Technology (New Mexico Tech),
 - \$11,125,000 for the National Center for Bio-Medical Research and Training (NCBRT) Louisiana State University (LSU),
 - \$11,125,000 for the National Emergency Response and Rescue Training at Texas A&M University, College Station, TX.
 - \$11,125,000 for the National Exercise, Test, and Training Center, Nevada Test Site

- \$40,000,000 National Exercise Program
- \$20,663,000 Continuing Training Grants Program. Funds competitively selected applicants to develop and deliver innovative training programs addressing high priority national homeland security training needs.
- \$10,000,000 for Technical Assistance
- \$14,000,000 for Evaluations and National Assessment Program

Management and Administration **\$815.1 (a reduction of \$88,151,000)**

Comment: This is a large reduction at a time when an effort is being made to strengthen FEMA.

Specifically listed in legislative language are the following:

- \$12,000,000 of this for capital improvements at the Mount Weather Emergency Operations Center.
- \$29,113,461 for Urban Search and Rescue Response System (*FY 2010 was \$32,500,000*)
- \$ 5,319,432 for Office of National Region Coordination (*FY 2010 was \$6,995,000.*

United States Fire Administration

- \$42,538,000. (\$45,588,000 in FY 2010)
- Effects of the reduction of \$1,720,000 on class offerings, research, response efforts, TV studio broadcast capabilities and wireless capabilities for resident students are listed on page 2471 of the Congressional justification.

National Pre-disaster Mitigation Fund

- \$84,937,000 (FY 2010 was \$100 million)
- Explanatory language indicates “The Administration will expand and improve the coordination of Federal efforts to incentivize state and local government to plan for and implement pre-disaster mitigation strategies. Through a partnership with the Department of Housing and Urban Development, the goal is to support strategic local approaches to sustainable development by coupling hazard mitigation with related community development goals and activities that reduce risks while protecting life, property, and the environment.” Note: the language above was also included in the FY 2011 Budget Request.

Emergency Food and Shelter \$100,000,000 (FY 2010 was \$200,000,000)

Disaster Relief Fund \$1,800,000,000

- Amount is based on the 5-year rolling average of obligations for noncatastrophic events (those less than \$500 million in estimated obligations) less estimated annual recoveries for FY 2012.

Flood Hazard Mapping and Risk Analysis (formerly named Flood Map Modernization) \$102,712,000 (\$220,000,000 in FY 2010).

National Flood Insurance Fund

- \$50,000,000 from the Fund for flood mitigation actions, which include
 - \$10,000,000 for repetitive insurance claims properties under section 1323 of National Flood Insurance Act
 - \$40,000,000 for flood mitigation expenses under section 1366. Funds are derived from the NFIF.
 - No new funds for the severe repetitive loss program. Will use the remainder of prior year unobligated balances of \$68,000,000.

Miscellaneous

Regional Catastrophic Event Planning \$8.5 million

- The Budget in Brief highlights on pages 12 and 139 the inclusion of \$8.5 million “to continue development of catastrophic plans, with a focus on plans for response to biological event and earthquakes.”
- At this time I do not have any additional information on this and why it is such a highlight.*

Department of Homeland Security Components Administrative Reductions

- The DHS Budget Overview in the *Budget in Brief* (p. 5) includes the following:
 - All DHS Components identified reductions associated with the Efficiency Review initiatives currently underway as well as **administrative savings totaling more than \$800 million** to strengthen mission critical activities across the Department. Savings were accomplished through efficiencies in acquisition, asset and real property management as well as employee vetting/credentialing, hiring and information technology; and administrative savings through reductions to professional services contracts, printing, supplies and materials, travel, and training.
 - The Department also proposes **to delay construction of the Federal Emergency Management Agency (FEMA)** headquarters at St. Elizabeth’s as well as other office colocations, and building maintenance and enhancements to prioritize frontline security operations.

Documents available at <http://www.iaem.com> or directly to <http://www.iaem.com/committees/governmentaffairs>

- Memo from Martha Braddock, Policy Advisor, February 15, 2011
- *FY 2012 Appendix, Budget of the United States*, DHS Section begins on page 334 and FEMA on page 536.
- Department of Homeland Security *Budget in Brief* for FY 2012, FEMA begins on page 129.
- Department of Homeland Security FY 2012 Congressional Budget Justification, over 3,000 pages. FEMA begins on page 2307.
- *Terminations, Reductions, and Savings*, Budget of the United States FY 2012